

2.1 Site location

The site, part of the Grahame Park Estate, is located in north-west London within the London Borough of Barnet (LBB).

The site sits close to the M1 motorway near Junction 2 with the A1 and A41.

Colindale London Underground (LU) Station is within 800m of the site centre, with Burnt Oak LU and Mill Hill Broadway Thameslink Station both within 1.2km.

2.2 Site boundary and dimensions

The Application site boundary is defined to the south and west by existing roads (Heybourne Crescent, Clayton Field, Lanacre Avenue, Percival Avenue).

To the north and east, the boundary is partly defined by existing roads (Great Field, Corner Mead) and partly by existing buildings within the Estate, and by two churches: St Augustine's (Catholic Anglican) and St Margaret Clitherow (Roman Catholic).

The site is an irregular L-shape, each leg of which is a little under 500m long. The site area measures 132,930sqm, or **13.3 Hectares** (32.8 Acres).

2.3 Site ownership and management

The Application site freehold is the Grahame Park Estate, land registry title **NGL-104052**. The existing estate is owned and managed by Barnet Homes.

Within the Estate, but beyond the scope of this application, there are areas of regeneration collectively known as "Stage A" which are owned and managed by the Applicant.

There are also individual building, retail units and apartments held on leasehold arrangements by a variety of individuals and institutions.



Figure 1: Site location (Google)

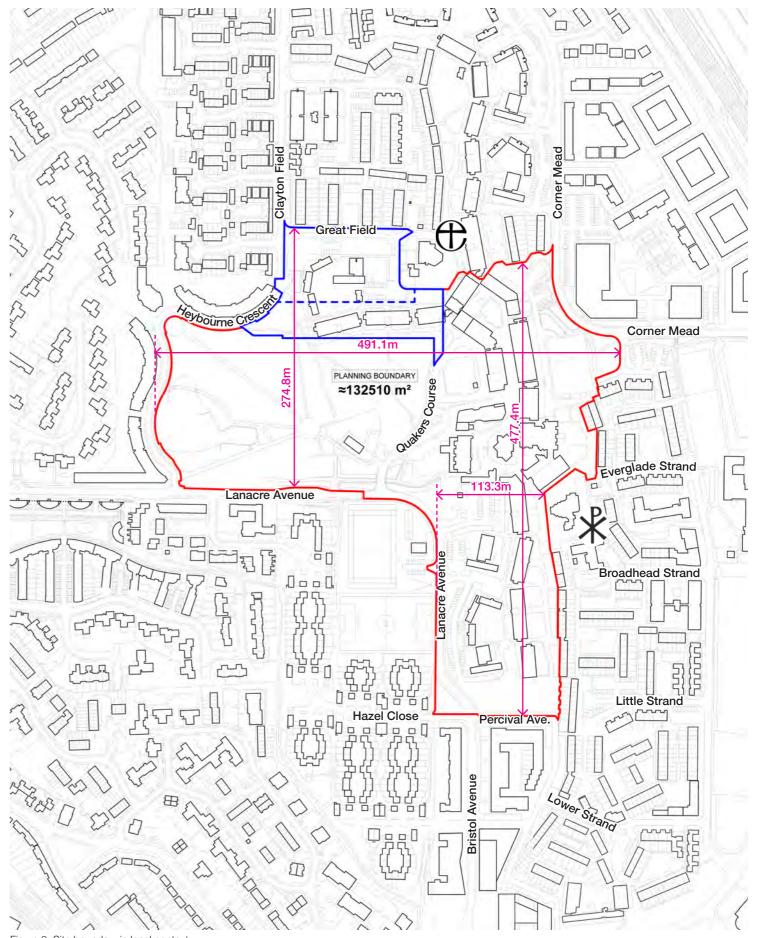


Figure 2: Site boundary in local context

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Figure 3: Air show at Hendon Aerodrome



Figure 4: Air show at Hendon Aerodrome



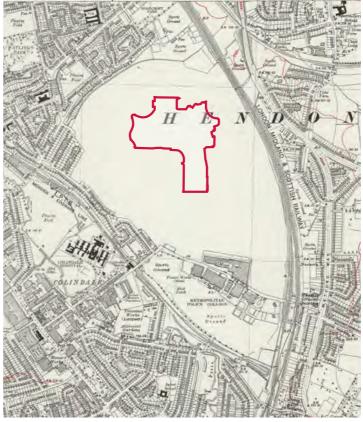


Figure 6: 1938 Ordnance Survey 6" map of the Aerodrome and surroundings



Figure 7: LU Advertising posters for air shows at Hendon Aerodrome (LTM)

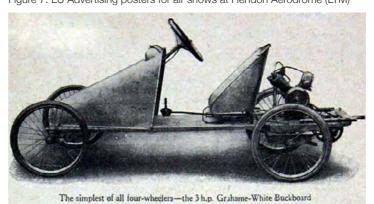


Figure 8: The Grahame-White Buckboard Cyclecar

2.4 Site history

The Grahame Park estate was designed and built during the 1960s and 70s in the centre of fields previously forming the Hendon Aerodrome. The estate was named after Claude Grahame-White, an English pioneer of aviation and motor-vehicle design who established the original airfield and flight school, and based his companies at Hendon.

The Aerodrome

Hendon Aerodrome was an important centre for aviation from 1908 to 1968. It was known as a place of pioneering experiments including the first airmail, the first parachute descent from a powered aircraft, the first night flights, and the first aerial defence of a city. The Aerodrome was briefly active during the Battle of Britain, but for most of World War II, the Aerodrome was mainly used for transport activities, and flying dignitaries to and from London.

As flight developed, the civilian airfield became briefly militarised as RAF Hendon, but the short runways and the close proximity of suburban houses meant that it was no longer deemed a suitable location and saw the end of flight in the early 1960s, when the London County Council (LCC) and Hendon Borough Council (HBC) identified the land for housing development by the MoD and local authority.

Redevelopment of the land

The aerodrome was redeveloped to house the Grahame Park Estate and Hendon Police College. Part of the aerodrome was turned into what is now the RAF Museum; a collection of aircraft and buildings including several Grade II listed sites. The Museum shows the history of aviation and the important role the Aerodrome had in the history of flight, and within the war.

Design of the Grahame Park Estate

Grahame Park is the borough's largest housing estate, originally comprising 1,777 homes of mostly social rented accommodation, along with a small neighbourhood shopping centre and various community facilities in a central "Concourse".

The aerodrome site was planned as a miniature new town, with municipal flats and houses at its core and private and Ministry of Defence (MoD) housing on the

The estate was designed by the Greater London Council (GLC), with particular credit being attributed to Sir Roger Walters, the Chief Architect and Gordon Wigglesworth, the Housing Architect.

The Radburn model

In common with many other estates and prevailing urban planning practice in the UK at the time, the scheme was laid out on the 'Radburn' model, based on a planned community in the state of New Jersey, USA. In the early 1930s, Clarence Stein proposed an perimeter serviced street plan, where vehicles arrived at front doors in cul-de-sacs, but pedestrians would move only through central landscaped parkland accessed through private back gardens.

WWII's impact caused a 30 year delay, but when later adopted in the UK, the model aimed to create a safe public realm for people, especially children. The coming of the UK's own 'motor age' created conflict on narrow streets in older towns, where for centuries people had lived a community life in the public realm before the arrival of fast, dangerous vehicles.

Recognising the freedoms and optimism offered by the private car, the separation of vehicles from pedestrians would ostensibly improve conditions for both, and recreate the societal benefits of pedestrianised streets.

Development of the masterplan

Initial proposals for the masterplan proposed a singular terrace of buildings flanked by landscape. This was then inverted to become instead a space lined on both sides with buildings zig-zagging up the route of the north-south runway.

The irregular geometry, planting and level changes in the developed scheme placed buildings on the 'romantic' angle for the viewer, favouring the foreground landscape rather than a formal, classical dominance of the building seen square-on, and avoiding any direct overlooking between opposing dwellings by placing their windows away from parallel.

Surrounding cul-de-sacs of houses stayed true to Radburn, with no vehicles accessing the Concourse.

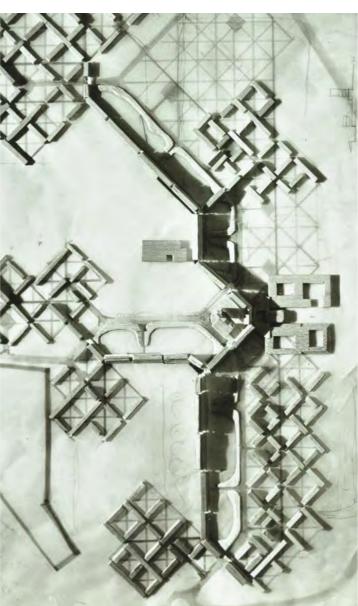
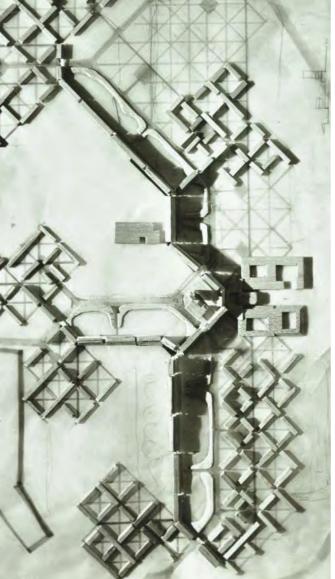


Figure 9: Rejected original masterplan proposal



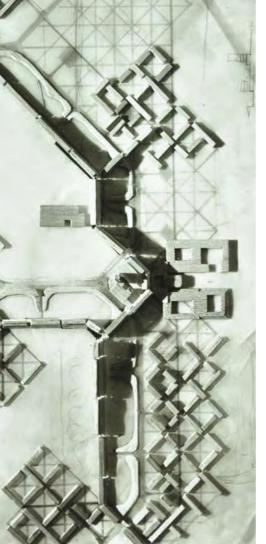


Figure 12: The Concourse under construction (1971)



Figure 10: Model and plans on display at County Hall, with toy aeroplane models suspended in the foreground (1971)









Figure 14: Blind walls of houses construction (1971)



Figure 15: Model and plans on display at County Hall (1971)

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Figure 16: Glazed stair core (1975)



Figure 18: The Community Centre & Library (1975)



Figure 19: An undercroft pedestrian route (1975)



Figure 17: Neighbourhood play space (1975)



Figure 20: The 'amphitheatre' in the Concourse (1975)



Figure 21: Brick lift core (1975)

Critique and consequences

In 1975, with building work 2/3 complete, Peter Eley at the Architects Journal published a critique of the Estate which challenged the design and lamented the missed opportunities of Grahame Park as a test-bed for different ways of working and living together.

Positive about some aspects of the architecture, and acknowledging the challenges of the setting and lack of context for reference, Eley drew attention to the uniform material palette and the landscape, noting how both were already creating negativity: oppressive monotony and unwelcoming underpasses cited.

Amendments in the 1980s

A decade after first construction, the 'streets in the sky' which linked the chain of buildings were truncated to limit the rising anti-social behaviour. Some blocks gained retrofitted pitched roofs in an attempt to soften the geometry into a more recognisable domestic form.

The contemporary Estate

Grahame Park remains the borough's largest housing estate, however it suffers from a number of interlinked socio-economic and physical problems. A tenants' participation survey in 1999 identified a number of issues including the poor physical environment and poor image associated with deprivation and crime.

While not wholly responsible, the architecture of the estate, in particular the relationships between people and vehicles; public and private space; has been a significant contributing factor in the decline.

Key resources and additional information

A Historic Desk Based Assessment (**DBA**) has been prepared and submitted in support of this application.

The Architects Journal published an articles about the Grahame Park Estate in 1975, during its development.

The RIBA Journal published an article in 2015 following the completion of the Stage A buildings in the south of the estate.

The Academy of Urbanism has a succinct article from the same year explaining the prevalence of the 'Radburn' model for urban planning in the UK between the 1960s and 1980s.

Landscape designs prepared for the site are on record at the Museum of English Rural Life archives in Oxford.

Images sourced from the City of London Archive and RIBA Library.

2.6 Existing site photography

The numbered site photographs in this section, and key plan adjacent, illustrate the general existing character of the Estate.

Additional photography of Heybourne Park landscape areas, and of areas more relevant to the Detailed Component are illustrated in the relevant sections of both volumes of the DAS.

Building character

The Estate is predominantly built from a dark red brick with white-framed openings and accents. Taller buildings lining the 'Concourse' retail area have flat roofs and a castellated brick parapet. Taller buildings elsewhere on site have over-sailing pitched and tiled roofs.

The existing Grahame Park estate is different in character to the surrounding residential post-war developments. Whilst the surrounding area is typically two storey houses of either brick or horizontal timber cladding, the Grahame Park estate is of a more robust unfussy style, in red brick. The churches, library, community buildings and shops encompassed in the estate are of a similar style, with a starkly angular design.

The estate, whilst including almost 1800 homes, has a single character throughout the development, thus presenting a place without distinguishing features. This has resulted in a place that creates difficulty in wayfinding.

Outside of the main blocks, the estate is surrounded by cul-de-sacs of houses constructed using prefabrication. These homes are typically red brick to the base, with timber cladding to first floor level. Much of the ground floor frontage is occupied by garages.

Landscape character

Although there are open spaces in and around the development site, these are typically open grassland in nature, and do not have a strong sense of landscaped design.

Mature trees planted with the original construction exist throughout the pedestrian network of the estate, but are of variable quality, and can serve to encourage segregation and overshadowing.

Original brick landscaped features have generally deteriorated through neglect and age, or have been covered with tarmac or similar surfacing.

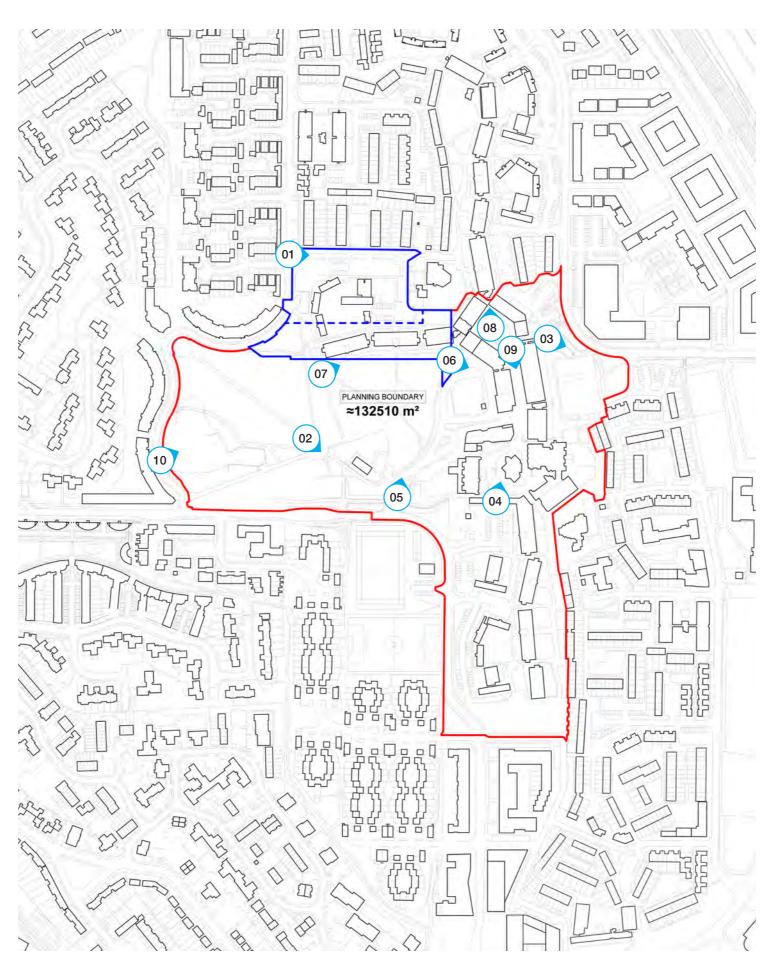






Figure 22: Existing trees and roadway to Great Field

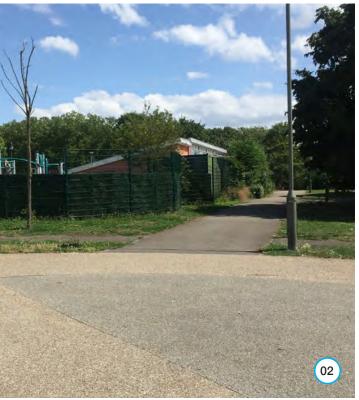


Figure 23: 'Greentops' centre from Heybourne Park

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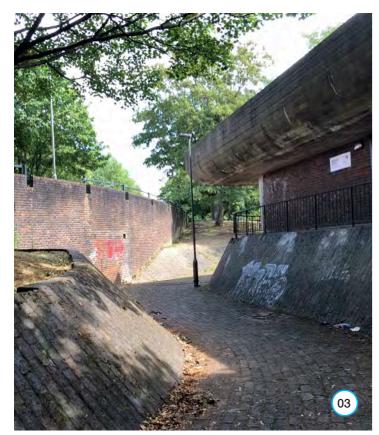


Figure 25: Brick paved area between Corner Mead and the Energy Centre



Figure 26: Community Centre in the concourse



Figure 27: 'Nighthawk' & 'Moorhouse' buildings from Quakers Course



Figure 28: 'Mitchell' building across the car park



Figure 29: 'Nicolson' & 'Nighthawk' buildings along the Park edge



Figure 30: Staircore between 'Nighthawk' & 'Moorhouse'



Figure 31: 'Moineau', 'Martynside' & 'Moorhouse' buildings in the Concourse

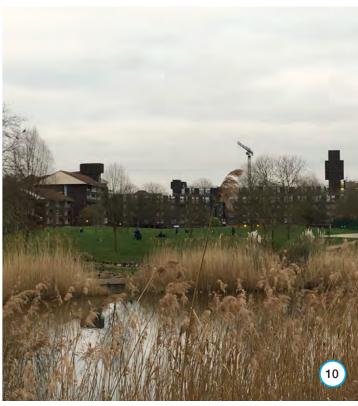


Figure 32: Existing buildings viewed across the ponds in Heybourne Park

2.7 Existing context site photography

The adjacent images illustrate the general existing character of the buildings surrounding the Estate.

Retained Estate buildings

In keeping with the buildings scheduled for demolition with the site boundary, the retained Estate buildings are predominantly a dark, reddish brown brick with white panels and white window frames.

This material palette applies both to the residential buildings and the two churches built as part of the Estate; now known as St Margaret Clitherow (RC) and St Augustine's (CofE).

Regeneration Stage A

The early phases of the Estate regeneration made a point of distinguishing themselves from the existing Estate in both form and palette.

Phase 1A Heybourne Crescent, designed by PTEa, uses a curving plot form and a mixture of off-white render, dark metal window frames, and pale green horizontal boarding with the appearance of timber.

Phase 1B Residential, with multiple buildings designed by Peter Barber, Jestico + Whiles and Studio 54, returns to a brick palette and more rectilinear, angular blocks. A yellow buff brick was chosen for all new buildings in the south of the site, with dark metal window frames and accents.

LB Barnet Council Offices, designed by Hawkins Brown, returns to a darker, mid-grey brick, accented with off-white reconstituted stone bands and extensive fixed glazing. Brass-toned metalwork reflects the tone of the buff and yellow brick surrounding.

Barnet and Southgate College, designed by HNW, the Colindale Campus building is composed of two architectural elements; a yellow/buff brick stitching in with the Phase 1B Residential buildings, and metal panelling in a combination of blue, purple, grey and white.

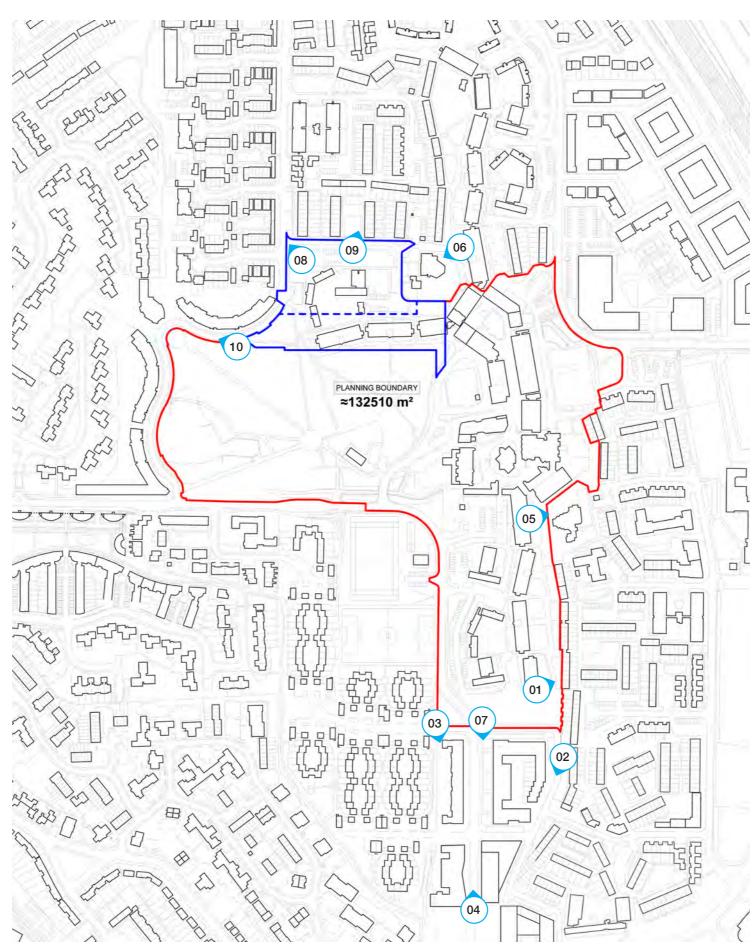






Figure 33: 'Firefly' terraced housing facing 'Folland' building



Figure 35: New housing to Percival Avenue (Regeneration Stage A) $\,$

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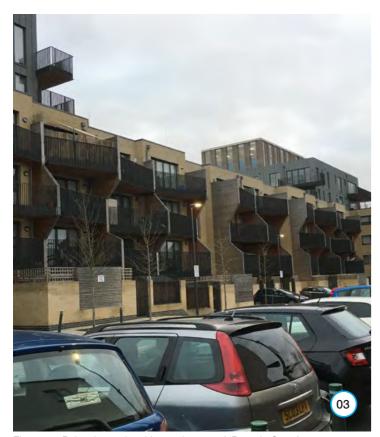


Figure 36: Balconies and parking to the rear of 'Panavia Court'



Figure 37: Bristol Avenue between Barnet College & LBB Council building



Figure 38: St Margaret Clitherow Church from 'Hudson' building



Figure 39: St Augustine's Church from Great Field

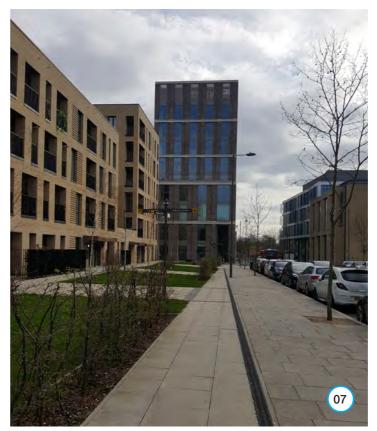


Figure 40: Bristol Avenue looking south towards LBB Council building



Figure 41: Clayton Field



Figure 42: 'Partridge' building north of Great Field



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Figure 43: Heybourne Crescent (Regeneration Stage A)

2.8 Regeneration context

The estate has been identified as an area requiring significant regeneration for many years.

The site lies within the "London-Luton-Bedford" growth corridor (Fig 44) with a location close to the strategic road network.

The site is also within the Colindale / Burnt Oak Opportunity Area (CBOOA) identified in the London Plan as having capacity to support residential intensification and improvements to social and transport infrastructure.

2.9 Initial regeneration - Stage A

In early 2002, Choices for Grahame Park (CfGP) was chosen by LBB as the development partner for regeneration. Following consultation with residents of the estate, a ballot was carried out to seek resident approval for regeneration. In July 2003, residents voted 79% YES to CfGP proposals.

The masterplan, prepared by Pollard Thomas Edwards architects (**PTEa**) with Levitt Bernstein Landscape Architects (**LBLA**) was developed for submission in 2004, and approved in 2007. Over the whole estate, 1,314 existing homes would be demolished and replaced with 3,440 new homes.

The masterplan for Grahame Park was, at this time, predominantly 3-5 storeys tall, with elements around the park rising to 9 storeys and a handful of markers at 10+ storeys.

Several phases of demolition and redevelopment have been implemented, and work is ongoing on site. These earlier phases are collectively referred to as 'Stage A', illustrated on the adjacent page.

2.10 Colindale Area Action Plan

The Colindale Area Action Plan (CAAP) was prepared by LBB and adopted in March 2010 as a Local Development Framework (LDF) for Colindale. The CAAP identified the regeneration of Grahame Park as a major borough priority, and aimed to supplement the regeneration with a framework for other sites to respond to the development.

The CAAP set out 10 key objectives for Colindale's growth, including significant residential and infrastructural change.

A "Corridor of Change" was identified around and including the Grahame Park Estate regeneration, building on the PTEa masterplan (fig 45)

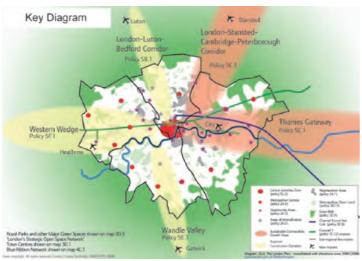


Figure 44: London growth corridors (Colindale AAP 2010)



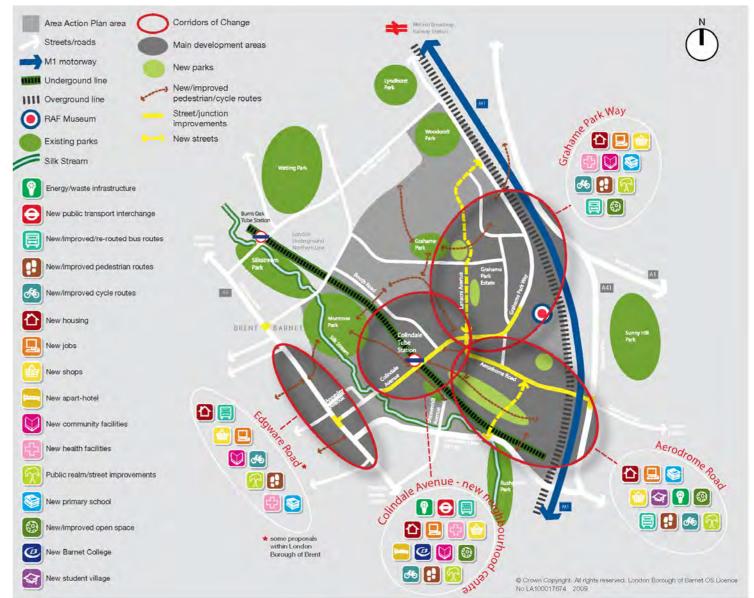


Figure 46: Spatial Plan for Colindale (Colindale AAP 2010)



Bus route 32
Bus route 142
Bus route 204
Bus route 203
Bus route 303
Service to Finchley
Central
Removing of
Service 185
(alternative route)
New east-west service
To Burnt Oak/Mill Hill
New sublic transport
interchange

ACC alternative

ACC alt

Figure 45: Grahame Park Way Corridor of Change (Colindale AAP 2010)

Figure 47: Key cycle routes (Colindale AAP 2010)

Figure 48: Bus routes and facilities (Colindale AAP 2010)

Stage B Stage A Hevbourne Park Stage A Phase 1B Stage A Phase 1B Colindale Station

Figure 49: Grahame Park Stages A & B Boundaries (Grahame Park SPD 2016)

2003 Choices for Grahame Park (CfGP) chosen by Barnet as Residents vote 79% YES to CfGP regeneration proposals 2006 January 2006 First land transfer and demolition 2007 August - November 2007 Principal development agreement signed between Barnet Council, Choices for Grahame Park and Genesis. Outline planning permission granted for the entire project. First tenants rehoused & first 32 new Genesis homes completed Completion of children's facility 'Greentops' as part of Phase 1A Compulsory purchase order for phase 1B confirmed Construction start for 319 new homes as part of Phase 1A Residents start moving into new Genesis homes on phase 1B Hevbourne Park The first set of phase 1B demolition begins Detailed planning approval given for Phase IB 351 homes completed and occupied signalling the completion of Grahame Park awarded funding from HCA and GLA Construction of Phase 1B begins. Genesis win Silver in What House? awards for best new development March 2014 A further 39 homes in phase 1B completed Planning application for new Barnet and Southgate College Campus on plot AS approved by Barnet Council Planning Genesis submit bid to the HCA/GLA Estate Regeneration Committee Full planning application for 92 homes on plot 6 (formerly E6) £56 m HCN/GLA bid shortlisted to speed up Graham e Park estate regeneration Lanacre Avenue shift work completed Consultation on the new Stage B Grahame Park SPD com May 2016 ____ Publication of Grahame Park SPD and Design Guide

Figure 50: Regeneration time-line 2002:2016 (Grahame Park SPD 2016)

2.11 The next phase - SPD and Stage B

In 2014, funding was secured for the next stage of regeneration, and LBB / CfGP invited a new design team to revisit the consented masterplan alongside the preparation of a Supplementary Planning Document (SPD) for Grahame Park.

The SPD set out an updated vision for Grahame Park to become a "successful, family-friendly neighbourhood, incorporating high standards of design, a good mix of uses, and a layout that will meet the needs of current and future generations".

2.12 SPD Proposals

The SPD was a masterplan framework for the whole Estate, including later phases to the north of Stage B. It defined a series of character areas to the north, centre and south, with associated heights, plots, roads and servicing.

The SPD proposals for Grahame Park were typically relatively low scale buildings, with plots generally not exceeding 5 storeys.







Figure 54: Barnet Council



Figure 51: Heybourne Crescent



Figure 52: Ruby Way



Figure 55: Pegasus Court



Figure 56: Stage A Infill

2.13 2017 Masterplan

Prepared concurrently with the SPD, a new masterplan for the Estate (fig 58) was led by Tibbalds / Campbell Reith, with architects Mae, Karakusevic Carson and Avanti.

The SPD and masterplan moved away from the organic plan forms of the PTEa masterplan, instead describing a rectilinear arrangement of building plots with a gridded network of streets.

The masterplan took a balanced approach to Heybourne Park, building on some existing green space, while reconfiguring current hard standing to provide more greenery throughout the site.

Key to the site arrangement was a hierarchy of streets allowing a new public transport connection through the site, and a collection of smaller residential spaces with front doors and parking; restoring connectivity and working to correct negative outcomes from the 1970s estate design.

The proposals were submitted in detail for the majority of the site, with only three buildings to the east of Long Mead remaining in outline.

Figure 57: Character areas (SPD 2016)



Figure 59: Plot heights (SPD 2016)

2.14 Planning approval and Mayoral call-in

Following consultation, proposals were submitted in detail for Planning approval. The LPA considered the application and recommended approval of the scheme at Committee.

The scheme was referable to the Mayor of London. On review, the Mayor deemed that the proposals did not meet his policy requirements and directed that the application should be refused, citing three reasons:

• Affordable housing provision

"...the application demonstrably fails to replace the existing affordable housing on either a unit, floorspace or habitable room basis..."

Transport

"... the impact of additional peak hour trips on the bus network in this area remain unmitigated and are therefore likely to have an unacceptable impact on the public transport network..."

...propose a scheme which better optimises the site, providing a denser, high quality housing development..."

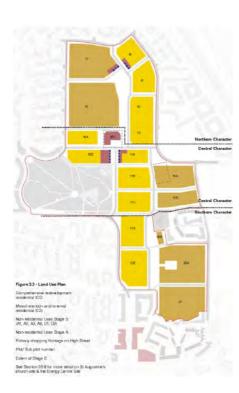


Figure 60: Land use and plot definition (Grahame Park SPD 2016)

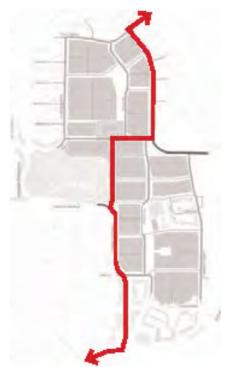


Figure 61: Bus routes (SPD 2016)



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2.15 New team

At around the same time, as the Mayor's direction in 2017, a merger between then applicant Genesis Housing Association and Notting Hill Housing Group formed a new client, the Applicant for this application, Notting Hill Genesis (**NHG**)

After a review of the 2017 application and an invited design competition, NHG decided to instruct a new design team, led by Patel Taylor, to prepare masterplan proposals for the regeneration which would, informed by the 2017 proposals, enable the delivery of the high-quality housing development able to meet the Mayor's requirements.

2.16 Current site condition

Following the demolition and construction associated with the earlier phases of regeneration, the Application Site is in a state of transition.

A significant proportion of residents within the estate had previously been re-housed in preparation for the scheduled implementation of an expected planning permission. The ongoing building and landscape maintenance regime was restricted as a result.

To make use of the empty homes facing an uncertain future, a number of short-term tenants and property guardians were housed on the Estate.

The large Energy Centre in the east of the site, powered by oil-fired boilers, still provides heating and hot water to the main estate and other buildings in the surrounding area. While running at a fraction of its original capacity, this facility requires daily maintenance.

2.17 Demolition and site clearance

All existing buildings within the site boundary (fig 62) are marked for demolition, with the exception of the Greentops Centre, located in the south of Heybourne Park open space.

When residents were balloted on the regeneration, some homes were identified in the surrounding plots for later regeneration, others for long-term retention.

Site application boundary

Existing buildings within boundary for demolition

Existing buildings within boundary for retention

Estate buildings identified for long-term retention

2.18 Land use and existing buildings

The existing land use of the proposed development site is a residential housing estate. There is an area of local shops within the estate, known as The Concourse, although this serves the estate only and is in a transitional state.

Along with retail, the Concourse once included a GP surgery, Library, Nursery, Community hall, Pub, and Post Office. Only the GP, Pub and Nursery remain in current use.

The condition of the existing buildings is poor, requiring significant works to allow them to be in continued use. The buildings do not meet modern spatial, quality and safety standards.









Figure 63: The Concourse in the 1970s (City Archive)



Figure 64: Existing Concourse 2019

- 1. Post Office
- 2. Shops (partly closed)
- 3. Public House
- 4. Library (closed; in Meanwhile use)
- 5. Community Centre
- 6. Nursery
- 7. GP Surgery
- 8. Greentops Children's Centre (retained)



October 2019

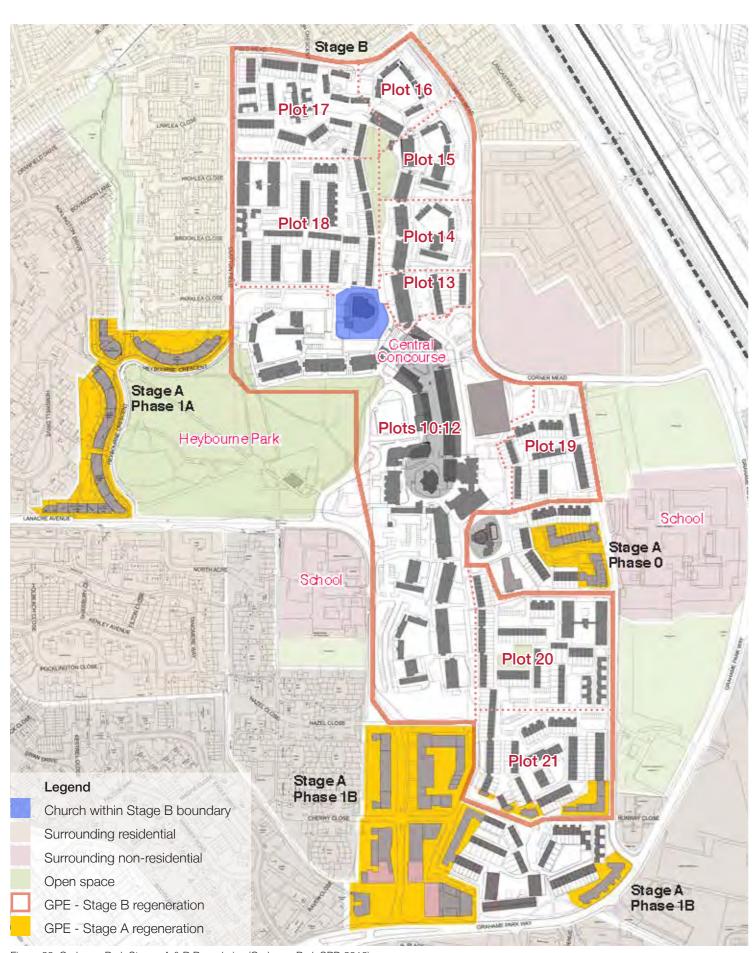


Figure 66: Grahame Park Stages A & B Boundaries (Grahame Park SPD 2016)

2.19 Retained properties in the estate

At ballot stage, the masterplan approach divided the Estate into a number of plots which would be either comprehensively redeveloped, or renewed with a mixture of replacement and infill construction alongside retained properties.

Prior to this application, several of the original plots have been built out, collectively known as Stage A; coloured in yellow on the adjacent plan.

The remaining plots, bounded in red on the adjacent plan, are collectively known as Stage B.

This application is for an area of comprehensive redevelopment, covering Plots 10:12. Plots 13:16 were also identified for comprehensive redevelopment.

The remaining plots 17:21 are subject to retention and renewal. Since the ballot, a number of homes have been vacated by residents who voted for retention of their homes. These properties are now subject to potential renewal.

At the time of this application, there were 334 properties identified for retention in plots 17:21, alongside properties retained in areas within Stage A.

The retained properties have been considered in the preparation of proposals for the Estate.

Plot	Location	Building	Homes
17	North	Valkyrie	5
17	North	Vanguard	7
17	North	Vellore	9
17	North	Vernier	2
17	North	Vickers	3
17	North	Wallace	5
17	North	Wellesley	6
17	North	Wellington	13

Plot	Location	Building	Homes
18	North	Osprey	12
18	North	Oxford	8
18	North	Partridge	8
18	North	Paulham	9
18	North	Pixton	10
18	North	Porte	9
18	North	Prier	6
18	North	Prodger	11
18	North	Randall	11
18	North	Raynham	6
18	North	Richet	4
18	North	Ripon	8

Plot	Location	Building	Homes
19	East	Leckie	8
19	East	Leighton	6
19	East	Lysander	11

Figure 67: Schedule of existing homes for retention within Plots 17-21

Plot	Location	Building	Homes
20	South	Dyott	7
20	South	Everett	7
20	South	Ewen	3
20	South	Fairey	6
20	South	Farman	8
20	South	Firefly	18
20	South	Gloster	5
20	South	Grebe	12
20	South	Greswell	6

Location	Building	Homes
South	Bristol	3
South	Brock	5
South	Camm	12
South	Carberry	8
South	Chamberlayne	3
South	Clayton	11
South	Cobham	12
South	Comet	9
South	Caudron	9
South	Douglas	13
	South	South Bristol South Brock South Camm South Carberry South Chamberlayne South Clayton South Cobham South Comet South Comet

2.20 Surrounding uses

Surrounding residential uses

Surrounding land use around the development site is predominantly residential. The area is characterised by post War residential homes, interspersed with pockets of estates built in the 1960's and 70's. These developments are typically low rise, up to 6 storeys, and are more typically two storey terraced houses.

The suburban character of the local area is enhanced by the numerous areas of open space, including Allianz Park, Sunny Hill Park and Silkstream Park on the larger scale, and smaller scale local parks including Heybourne Park (on the western side of the development site), and Woodcroft Park

To the west of the site, in central Colindale, areas of recently developed student accommodation have opened. Predominantly this is between six and ten storeys.

Wider regeneration and emerging land use context

This Development is in the context of a much wider regeneration of the Colindale area with non-residential land uses typically turning into residential use. Key developments in this regeneration are discussed in **Chapter 5** of this Statement.

Development Areas

- 1. Trinity Square
- 2. Grahame Park Estate Stage A Regeneration
- 3. Douglas Bader Estate Regeneration
- 4. Grahame Park Estate plots 13:16
- 5. Beaufort Park
- 6. Colindale Gardens
- 7. Edition Colindale
- 8. Pulse
- 9. The Northern Quarter
- 10. 399 NW9 Apartments

Surrounding commercial uses

The M1 travels north south to the east of the site. Along the edges of this main road, small areas of industrial use are established.

Commercial uses, primarily ground floor retail spaces, are centred around Colindale tube station.

Surrounding educational uses

There is a diverse collection of community facilities around the development site.

A recent new development of Barnet and Southgate College has opened to the south of the Site (which includes a newly opened Colindale library). In addition, the redeveloped St James' Catholic High School and Blessed Dominic Catholic Primary School both sit on the eastern boundary of the Site. Further afield, Hasmonean High School, The Orion Primary School, Sunnyfields Primary School, North London Grammar School, Goldbeaters Primary School, Woodcroft Primary School and Middlesex University are all within approximately half an hour walking distance.

Surrounding community uses

As well as the Burnt Oak Leisure Centre, Mill Hill Rugby Football Club and Barnet Leisure Centre are within approximately half an hour walking distance from the development.

Religious buildings also feature in and around the site, with two churches as part of the existing estate, St Augustine's and St Margaret Clitherow RC Churches. Just on the outside of the estate there is also Trinity Church, Kingdom Hall of Jehovah's Witnesses, and Trinity United Reform Church.

As well as the Grade II listed RAF Museum, the Museum of Domestic Design is also approximately ten minutes walk away.

The community infrastructure is described in more detail on the following pages.

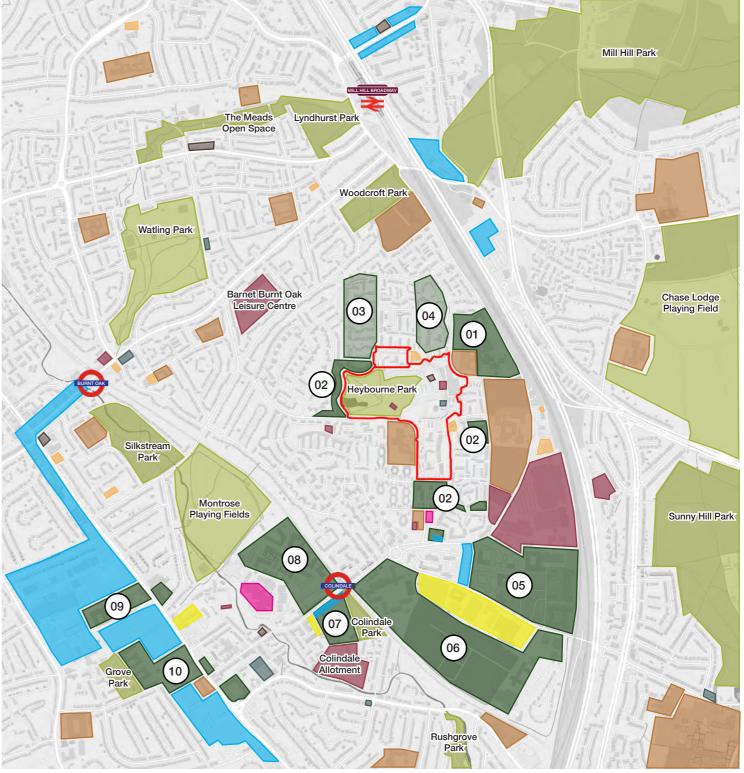
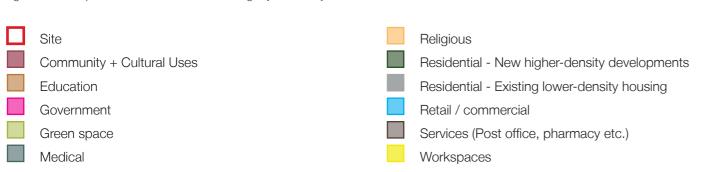


Figure 68: Surrounding land use plan





Figure 69: Development Site in wider context showing key community infrastructure



Key community facilities

- St James Catholic High School and Blessed Dominic Primary School
- 2. Saracens High School
- 3. The Orion Primary School
- 4. Woodcroft Primary School
- 5. The Annunciation Junior School
- 6. Deansbrook Infant and Junior Schools
- 7. Menorah Grammar School
- 8. Goldbeaters Primary School
- Annunciation Catholic Infant School
- 10. Barnfield Primary School
- 11. The Village School
- 12. Beis Yaakov Primary School
- 13. Colindale Primary School
- 14. North London Grammar School
- 15. Middlesex University
- 16. Sunnyfields Primary School
- 17. Hasmonean High School
- 18. Copthall School
- 19. Bright Little Stars Nursery
- 20. Barnet and Southgate College
- 21. Barnet Council
- 22. RAF Museum and Museum of Domestic Design
- 23. Saint Augustine's Church
- 24. St Margaret RC Church
- 25. Kingdom Hall of Jehovah's Witnesses
- 26. Trinity Church
- 27. Trinity United Reformed Church
- 28. International Gospel Church
- 29. Our Lady of the Annunciation RC Church
- 30. St Alphage Burnt Oak Church
- 31. Martiesham Walk Community Centre
- 32. Grahame Park Youth Centre
- 33. Colindale Communities Trust
- 34. Grahame Park Health Centre
- 35. Watling Medical Centre

2.21 Community infrastructure & socio-economics

The local community is well served to the west, north and south residential areas by community facilities, including schools. Connectivity to the east is partially severed and links easily only by car.

Buses enter the site from the south and south-west. Communities to the east are by-passed by buses linking Colindale and Mill Hill Broadway.

The area has a good provision of open space, playing fields, and children's play areas.

The cultural history of the local area is tied closely with the Hendon Aerodrome, with the RAF Museum being a significant identifier of the local area.

In the last year, the importance of Grahame Park and Colindale to the borough was reinforced by the relocation of Council services to a new building at the south of Bristol Avenue, within Stage A of the regeneration.

Local context

The adjacent figure shows the location of key community uses in the local context, including:

- Primary and secondary schools
- Higher education facilities
- Childcare and nurseries
- Community spaces
- Healthcare
- Faith centres
- Sport facilities
- Other relevant spaces

Environmental Impact

A **Socio-Economics and Health** study has been prepared in support of this application and forms part of the **Environmental Statement**. This study considers the existing situation and rates of, for example, health / employment / crime / income / education, and looks at the potential impact of the Development.

23

2.22 Transport and movement

The existing Grahame Park estate is served by public transport connections via London buses, London Underground and National Rail.

Buses

TfL currently operate four routes which pass within the application boundary:

- Route 186
 St Mark's Hospital to Brent Cross Shopping Centre
- Route 204
 Sudbury Town Station to Edgware Station
- Route 303
 Kingsbury Circle to Edgware Station
- Route N5 (Night bus)
 Trafalgar Square to Edgware Station

Route 303 enters the site at the south, turns around and returns out from the site in the south.

Routes 186, 204 and N5 all pass along Lanacre Avenue, running between the west of the site and the south of the site.

Additionally, a fourth daytime route runs close by to the site, passing along the north east boundary at Corner Mead:

Route 642
 West Hendon Broadway to the London Academy
 nr Stanmore

Through consultation with TfL, it is understood that routes 186 and 303 are being considered for diversion to pass through the site north:south to improve connectivity. This diversion has been considered in the proposals later in this document.

London Underground

Colindale and Burnt Oak underground stations are approximately 15 and 20 minutes walk respectively from the centre of the site. On the Edgware branch of the Northern line, the stations are close to the terminus, and provide connections to Edgware or into Central London and the wider network.

Consultation with TfL also indicated that Colindale station is within their future strategy of station upgrades, increasing accessibility and capacity.

National Rail

Mill Hill Broadway is approximately 23 minutes walk from the centre of the site, and provides Thameslink train connections into Farringdon and Blackfriars, or out towards St Albans and Luton.

Public Transport Accessibility Level (PTAL)

PTAL is a measure which rates locations by distance from frequent public transport services. The PTAL rating of any given location ranges from 0 (worst) to 6b (best).

The current PTAL rating varies across the development site, from areas to the north currently rated 1b; the centre of the site at 2, and increasing to PTAL 3 in the south.

Pedestrian movements

The Radburn model masterplan of the Existing estate allowed for good pedestrian connectivity through the core of the site, but took little account of safety or inclusive access, and relies on multiple flights of steps and hostile underpasses to address level changes across the site. Poor maintenance of public realm and unchecked tree root growth has contributed to disrepair of otherwise level surfaces across the site.

Footpaths to the side of roadways are inconsistent or non-existent in keeping with the Radburn principles of separation.

Roads

Again following the Radburn principles, the network of roads within the site is poor and lacks clarity. Distributing roads lead into parking courts and cul-desacs with no through connections.

Uncontrolled parking on the site historically led to challenging circulation by road which do exist, but a recent Controlled Parking Zone (CPZ) introduction by the Local Authority has had a significant impact on these levels.

Once beyond the site boundary, wider road connections are good from the site, with access to the A5. However, the layout of Edgware Road (A5) and the A1 act as severing arteries, preventing access via other transport modes.

There are currently no dedicated cycle routes in or around the site.

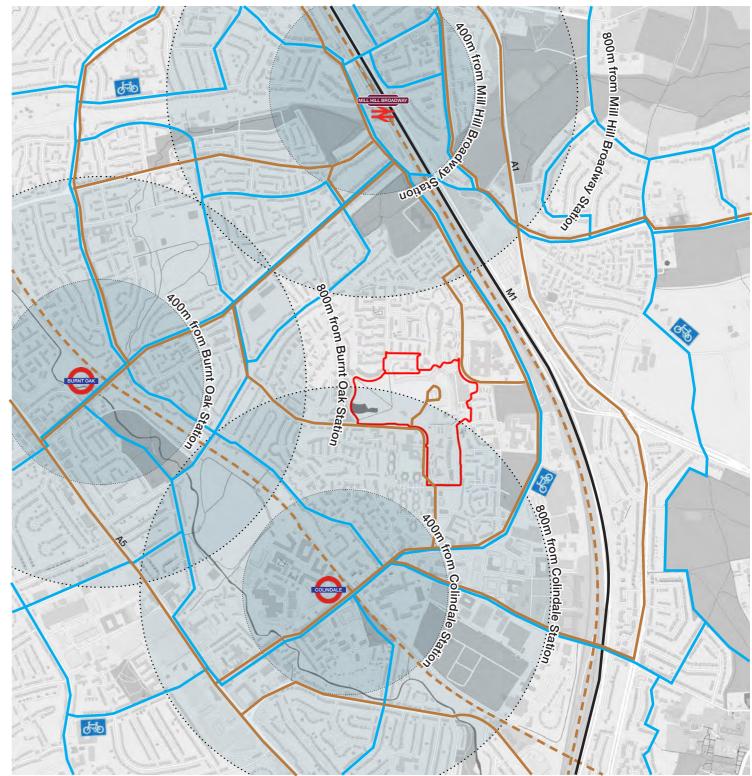


Figure 70: Development Site in wider context showing key transport infrastructure



3.0 Involvement





Figure 1: Consultation event 3 - July 2019

3.1 Consultation overview

On commencement of this project it was agreed that meaningful consultation would be key to informing the illustrative masterplan. Understanding the views of local residents, stakeholders, the local authority and statutory bodies became a fundamental part of the design process.

The following summarises the key areas of consultation which have taken place in the development of the project. A more detailed report can be found in the **Statement of Community Involvement.**

Community consultations

Three events were held in March, June and July of 2019 to discuss proposals with local residents of the Estate and surrounding areas.

Local stakeholder groups

Briefing workshops were held with Colindale Community Trust and the Friends of Heybourne Park.

London Borough of Barnet

As a key stakeholder, LBB have been closely involved in the development of design proposals since the inception of the project.

Greater London Authority (GLA)

The client and design team met regularly with the GLA from the start of the project to help shape proposals and to respond to the requirements of the Mayor.

Transport for London (TfL)

An initial sketch design for the illustrative masterplan was presented to TfL for comment and discussion. Their comments were taken into account for the development of the masterplan, primarily with regards to the road layouts, and parking.

Design Council CABE

An independent Design Review Panel was invited to review the masterplan scheme proposals in the early stages of development.

Church of England - Diocese of London

Discussions have taken place to develop proposals which respect the setting and development potential of St Augustine's Church to the north of the site.

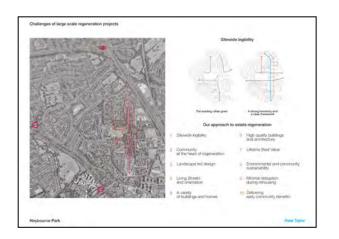
The Metropolitan Police

A Secured by Design briefing was held with the local Designing out Crime Officer to assist in the development of a safe neighbourhood.

Douglas Bader estate regeneration team

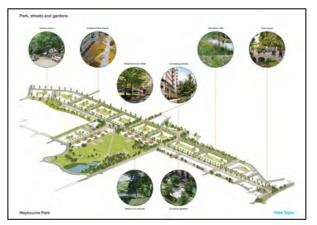
A parallel regeneration scheme is being prepared for the Douglas Bader estate which adjoins the development site, and we held workshops with the client and design team to share information to allow the two schemes to come forward in a complimentary way.

3.0 Involvement







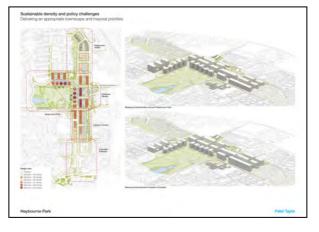


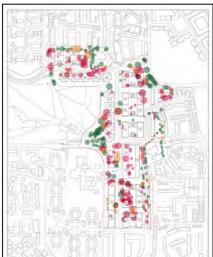




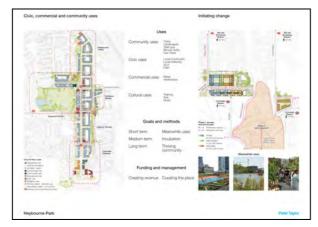






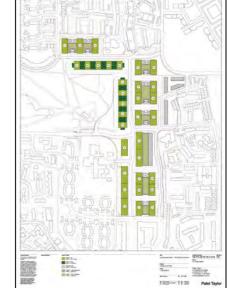




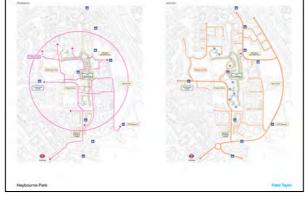












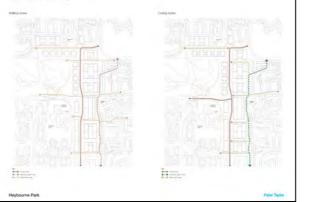
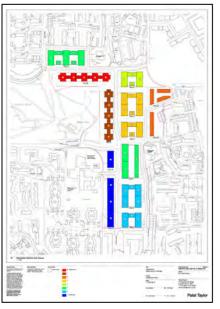
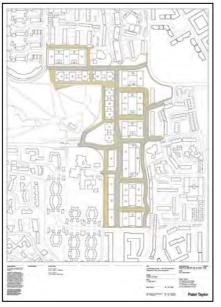
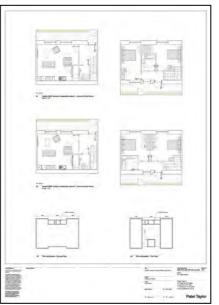


Figure 2: CABE design review boards

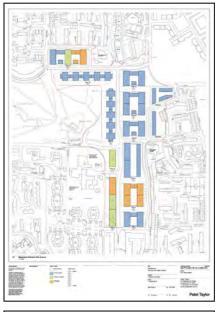




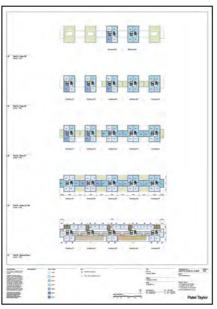


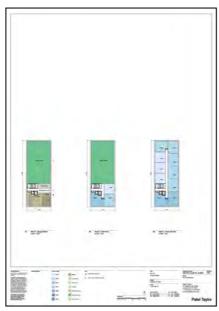


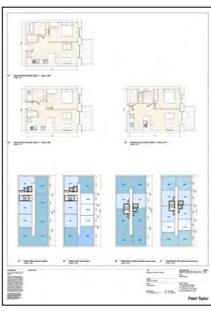




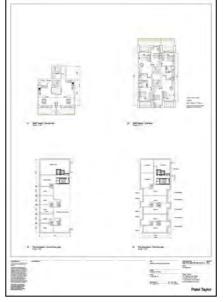


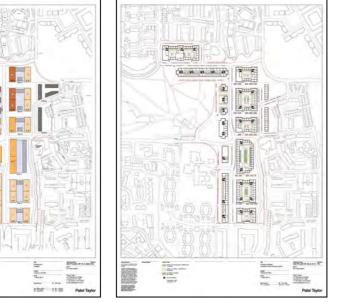


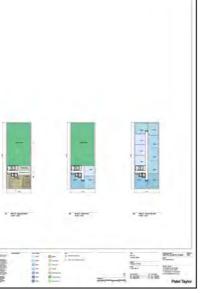


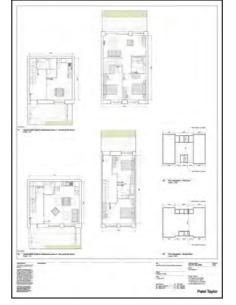












September 2018 - CABE design review

Early in the project time-line, a Design Council / CABE Design Review Panel (DRP) was convened to give an independent review of the scheme proposals. This six-person panel of built environment professionals offered their thoughts and reaction to the scheme.

At this stage in the project, the core principles of the masterplan had been established, and illustrative design proposals for the individual building typologies were prepared in sufficient detail to be critiqued by the

Both LBB and GLA officers were also present at the review, which followed a site visit by the panel.

The DRP was largely positive, and comments focused around particular areas for further development, summarised below:

- Park edges very important, avoid car parking directly next to the landscape;
- Heybourne Park character should spread out into the neighbouring streets;
- Consistent width of the main Avenue is oppressive and should be varied to enhance the experience;
- Distinction between different landscape and building character areas should be clear and reinforce neighbourhoods;
- Cycle parking and routes should be integrated into the wider cycling network;
- The height strategy should be further developed to redistribute massing around the site to create balance between density and openness;
- Taller blocks on the park will reinforce the definition of the edge;
- The eastern edge of the park should be more open and permeable to open up connections to the Avenue and beyond; and
- Non-residential uses should be focused to the south of the site where footfall is likely to be highest.



Figure 3: Consultation event 1 - March 2019 - presentation boards

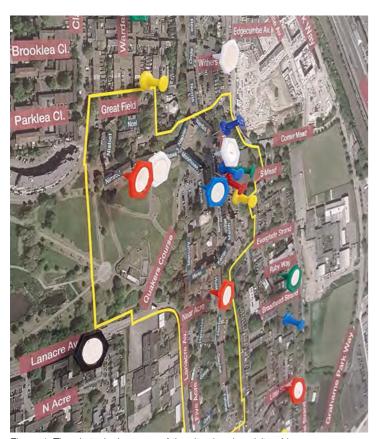


Figure 4: Thumb-tacks in a map of the site showing visitors' homes

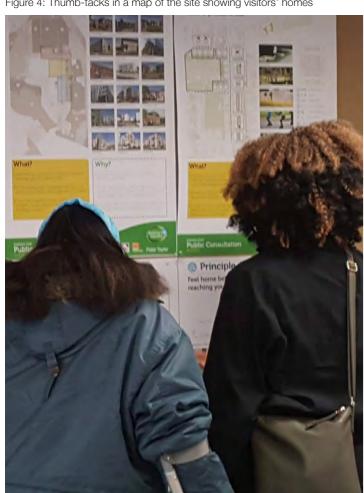


Figure 5: Visitors to the consultation reviewing the boards







Figure 6: Sticky notes with suggestions from visitors to the consultation



Figure 7: Landscape masterplan model



Figure 8: One-to-one consultation with representatives from LBB

March 2019 - Public Consultation 1

The first public consultation event was an opportunity for residents and local stakeholders to meet the design team for the first time, and for the team to explain our approach to the regeneration of the Estate. The event was held on site at 15 The Concourse over two sessions; one weekday evening and one weekend morning.

We demonstrated our design approach with Ten Principles and illustrated what this would mean in practice for different aspects of the design.

A landscape masterplan model was prepared to show the overall approach and explain the public realm.

Response to previous consultations

Drawing on responses to consultation on the previous masterplan, we explained how the scheme design was taking these comments on board with particular reference to the following:

- More usable areas of open space with accessible activities for all age groups;
- A safe environment with a traditional street network mixing cars and people;
- Improved public transport, walking and cycle links;
- Integration with neighbouring areas; and
- Prioritise living spaces in family housing.

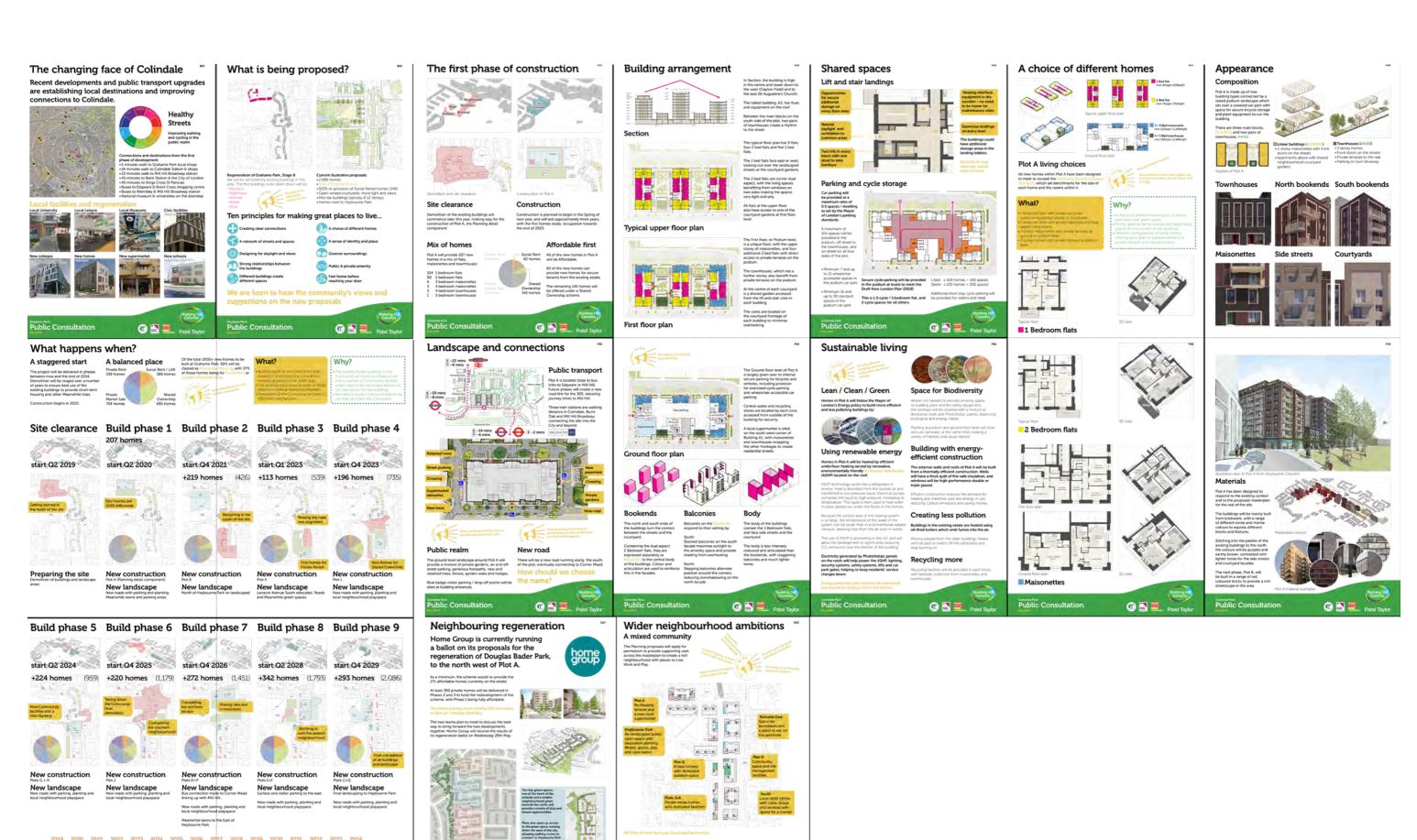
Decant and rehousing

Alongside the design team, representatives from CfGP Barnet Homes and LBB were available for residents to have one-to-one consultation about the proposals and their housing needs.

Key questions

We asked visitors to feedback verbally, in writing on a form, or by using sticky notes on the day. We wanted general feedback on proposals, but also asked key questions about how non-residential aspects of the scheme should be developed:

- Community spaces;
- Meanwhile use of buildings;
- Parks and gardens; and
- Meanwhile use of landscape.



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Figure 9: Consultation event 2 - May 2019 - presentation boards

Public Consultation

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Figure 10: The design team describing the proposals for Phase 1



Figure 11: A 1:1250 scale foam massing model of the proposals



Figure 12: Visitors to the consultation reviewing the boards and model



Figure 13: A 2 bedroom apartment laid out on the floor using tape



Figure 14: Key furniture indicated using yoga mats and accessories



Figure 15: The Architect describing the scheme

3.4 May 2019 - Public Consultation 2

The second public consultation event focused on the phasing of the development, with a clear time-line running from the end of 2019 through to the projected completion of the project in 2034.

The event was held over two sessions; one weekday evening and one weekend morning. The weekday session was held in 15 the Concourse as before, but the weekend session moved to the more generously proportioned old Library building.

Using the large open floor area of the empty library, a typical 2-bedroom apartment layout was marked out on the floor at 1:1 scale using white tape. This allowed us to 'walk through' the design with visitors.

A massing model of the masterplan proposals was prepared to give a sense of scale.

Response to previous consultation

Drawing on responses to the earlier consultation, we explained how the scheme design was taking these comments on board with particular reference to the following:

- Improved views and pedestrian links between the Park and the main roads:
- Different colours in the brickwork not all the same like the existing estate;
- Sustainable energy including solar panels;
- Less traffic and less overlooking onto Great Field;
- Wider spaces off the main road like Stage A;
- Play for multiple ages together in the Park;
- Explain what the new homes would look like; and
- Explain what would happen when.

Decant and rehousing

Alongside the design team, representatives from CfGP, Barnet Homes and LBB were available for residents to have one-to-one consultation about the proposals and their housing needs.

Key questions

We asked visitors to feedback verbally, or in writing on a form. We wanted general comments on the masterplan but also asked for specific feedback on Phase 1 and the revised layout of Bristol Avenue.

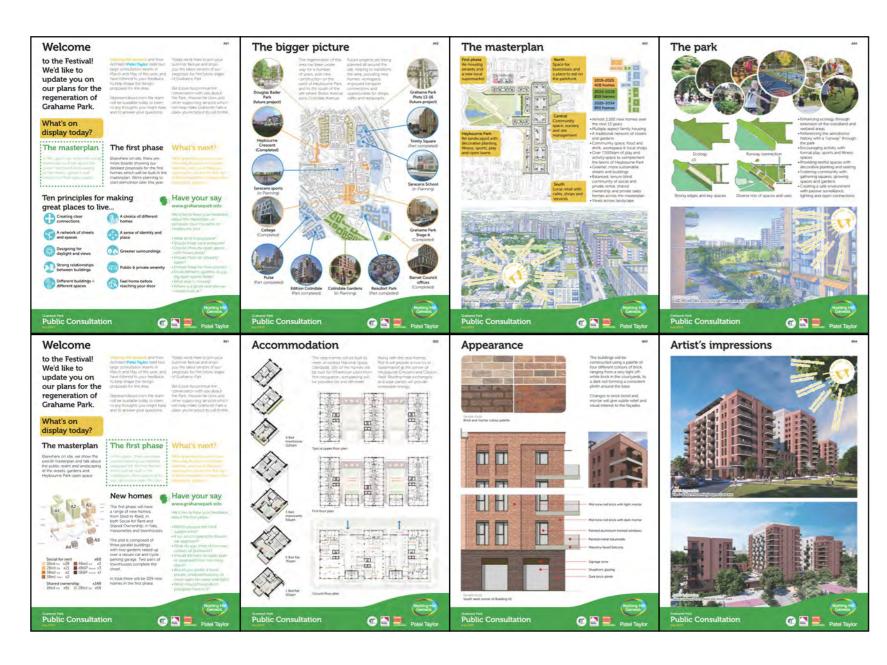




Figure 16: Consultation event 3 - July 2019 - presentation boards

Figure 17: Poster advertising the Grahame Park Festival



Figure 18: A 1:1000 scale massing model was prepared with landscape proposals for the development and Heybourne Park



Figure 20: Members of the Partnership Board were invited to meet the team



Figure 19: The exhibition panels within the 'Youth' activities tent at the fair



Figure 21: Local television network interviewing Notting Hill Genesis



Figure 22: Additional community activities at the fair

3.5 July 2019 - Public Consultation 3

The third public consultation event was focused on landscape and Phase 1, with questions about proposals for Heybourne Park and the detailed designs of the first buildings.

The event was held on a single day, and formed part of a much larger community and family event in marquees set up within Heybourne Park.

A larger massing model of the masterplan proposals was prepared to give a sense of scale, with a focus on the landscape design of the Park and street network.

Facade studies showing material and brickwork bond were shown alongside CGI visualisations of the first phase to demonstrate how

Response to previous consultations

Drawing on responses to previous consultations, we explained how the scheme design was taking these comments on board with particular reference to the following:

- More detail on Phase 1 appearance;
- Lighter brickwork colours;
- More structured activities and fitness in the Park;
- Community spaces including growing spaces and sensory gardens;
- Development of potential meanwhile uses including a place for music;
- Somewhere for parents to meet while kids are playing nearby; and
- Early delivery of playspace and work to the landscape.

Key questions

We asked visitors to feedback verbally, in writing on a form, or by using sticky notes on the day. We wanted general feedback on masterplan proposals, but as we were standing in the open space, we also asked for specific feedback on the proposals for Heybourne Park.

3.6 Key evolution through consultation

Throughout the design process and life-cycle of the Grahame Park redevelopment, consultation with the local community, stakeholders and statutory bodies has pro-actively contributed to the design evolution of the scheme.

A selection of key areas where direct evolution through consultation has occurred include the following items, illustrated on the following diagrams:

A variety of spaces along the Avenue:

Through public consultation there was widespread buy-in to the masterplanning strategies and the configuration of the urban streets to promote permeability and views.

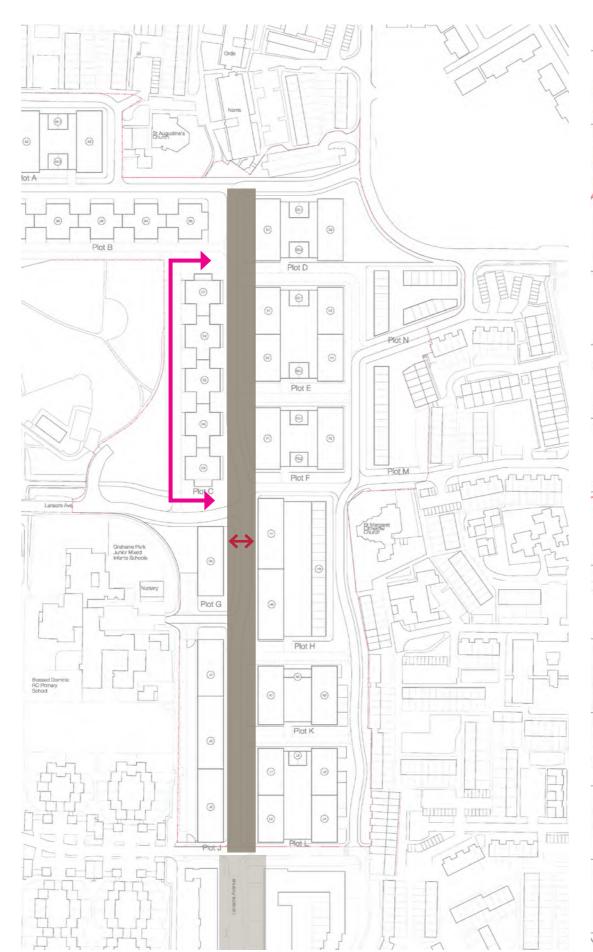
Moving the north:south section of Lanacre Ave to establish a continuous spine road, (as an extension of Bristol Avenue), was positively received. Some questions were asked about the nature of a straight street with all buildings in direct alignment.

- Early proposals to soften this through a meandering roadway were rejected.
- Consultees expressed favourable opinions about the wider road area with planting to the west of Casa Court in Stage A, Phase 1B.
- By moving plots L, E and elements of H to the east, two additional wider sections of street were established, providing the opportunities for different characters in the south (hard landscape with seating and community spillout) and north (soft landscape with rain gardens and swales) of the Avenue to complement the lawned garden space by Casa Court.
- Additional wayfinding and townscape interest has also been generated by moving Plot C into the street to break up the western edge of the Avenue at the key interface with Heybourne Park.

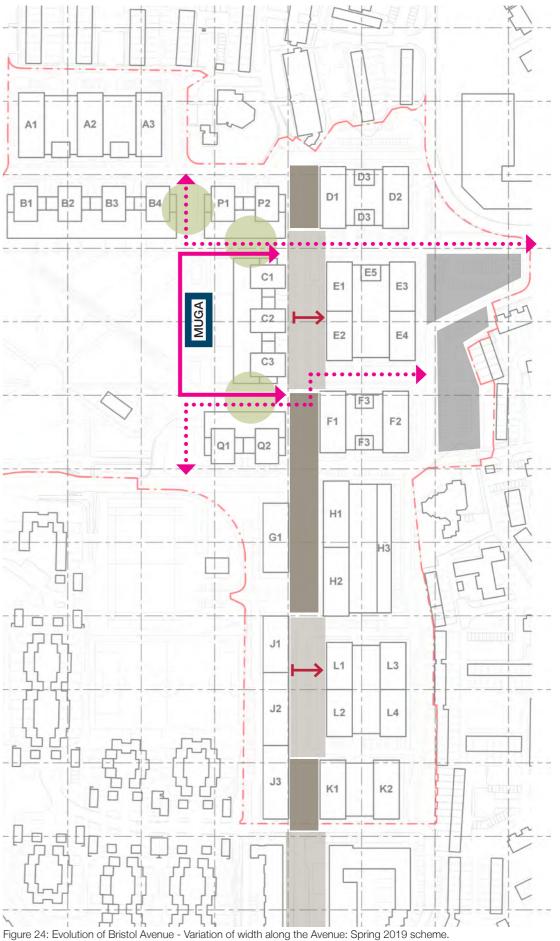
Improved connectivity and links to the Park:

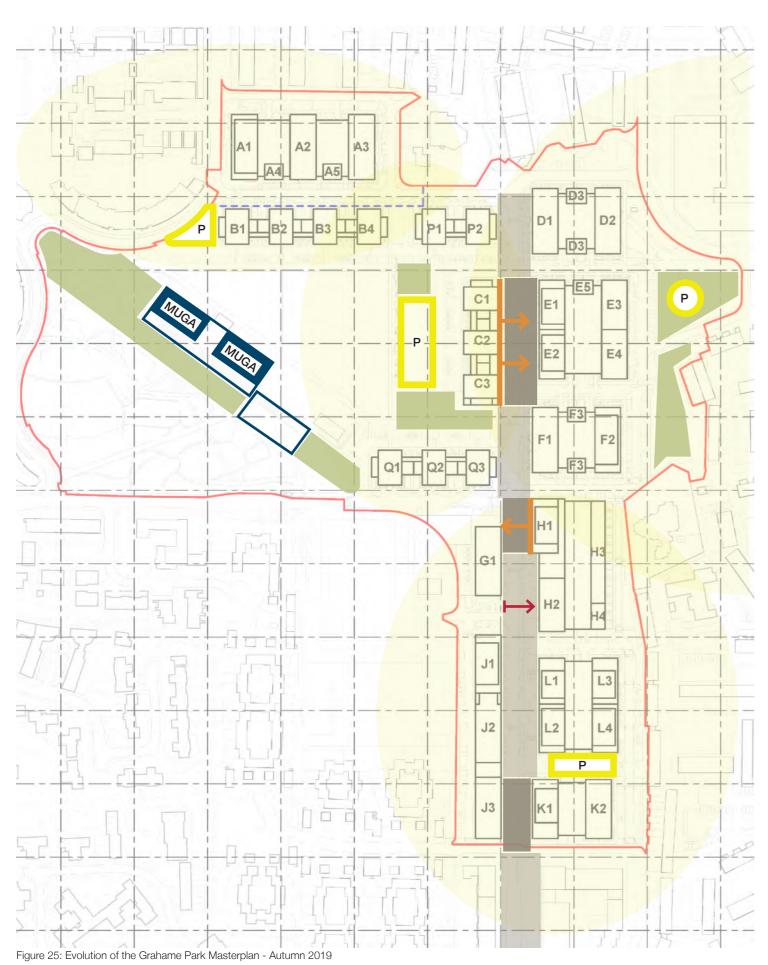
Consultees expressed a desire for Heybourne Park to be more visible from the Avenue, with the green nature of the Park to 'bleed' out to the east.

- By breaking the continuous terrace of Plot C, additional connections were introduced, reinforced by the continuity of visual links through to the Woodland Walk.
- The landscape character of streets within the northern neighbourhood is far greener than the south, reflecting connections with the Park and maximising SUDs features at grade level.









Accessible play and activity spaces for all.

The most common and regularly discussed topic raised by residents during consultation was the request for more local child play space, and provision of leisure opportunities for all ages. Perceived challenges with 'bored teenagers' triggering antisocial behaviour were cited as a key concern with the intensification of the Estate.

- The development of the sports and play strategy for the site aims to create opportunities for informal and structured fitness and leisure opportunities for teenagers and young adults.
- Proposals developed for Heybourne Park will intensify the use of the space by providing more structured activity in place of open lawns.
- Some of the proposed uses of the 'Runway' activity band would see Multi-Use Games Areas (MUGAs) alongside a sprint track, outdoor gym, skate bowl and table-tennis tables.
- MUGAs can host a variety of court-based individual and team sports including basketball / netball / tennis / hockey etc.

Residents with multiple children at different stages of development expressed a desire for play to be provided for a range of age groups in a single location, with activities or a focal point for adults in the same area.

 The creation of a large, dedicated playground on the eastern edge of the park, combined with the Parkside Terrace and gardens creates a space can be enjoyed by all ages at the heart of the northern neighbourhood.

Existing residents of Stage A, and surrounding retained buildings inside and beyond the Estate, expressed a desire for playspace accessible to their families, not just the new residents.

 By moving play and activity facilities out into the public realm, maximises accessibility to all residents and better integrates playspace and activities into the urban fabric of the wider Colindale, stitching the new community into the old, and benefiting as many local people as possible. Play-on-the way will be liberally distributed through the streets, and two concentrations of play in the public realm to the east of Plot E and between plots L and K will serve existing residents and pupils of neighbouring schools moving through the development.

Consultees wanted to see opportunities for fitness in the public realm.

- Outdoor gym equipment is proposed in different clusters in the Park and Woodland Walk.
- Signposted and multiple distance-marked walking / running routes will be marked out in the public realm, supported by drinking water fountains.

A recurring comment from local residents was the immediate lack of play and the timing of delivery.

- Play space will not only be synchronised to the proposed construction phasing, but can also be delivered in a way where early installation can provide benefits to the existing community.
- To the south of the first phase, Plot A, a site has been identified for a play area which can be brought forward earlier then required by the masterplan.

Community spaces

The local community also expressed a desire for more community gardens (instead of private gardens) and places for small gatherings and events.

- Within the Park, two flexible hard spaces have been provided at the Parkside Terrace and in the centre of the Runway.
- Along the Avenue, a third space has been provided as a community band to the west of the Community Centre and Health Centre.
- A secure growing space is proposed within the Runway to allow residents to grow their own edibles.
- A Sensory garden could be provided within the Park specifically designed to meet the needs of physically and mentally impaired people in the community.

Legend:

Changes in The Avenue width

→ Increasing the width of The Avenue

→ Prominent buildings pushed forward

Routes through the park

··· New connections

Green connections

Predominantly not green spaces

Public gardens / open green space

P Structured play areas

Neighbourhoods local to play areas.

Activity zones including MUGA(s)

Variety of colours and tones:

The look, appearance and feel of any proposed buildings was a recurring and theme during consultation and one which provoked strong opinions.

Consultees expressed a dislike of the monotony demonstrated by the single brick used across the existing estate.

Residents noted that the light-coloured brickwork to the south of the site was a positive change, but that if all buildings were built in this material, the mistake would be repeated.

Consultees were initially positive about the change of materials in Heybourne Crescent and adjoining developments (artificial cladding boards and render) but were concerned about the longevity of these alternate materials and expressed a preference for a more 'traditional' palette of brickwork.

- The scheme has evolved to accommodate a variation of brickwork and colour - not only within the Detailed Component, but also as an inherent Guideline to guide the development throughout its life-cycle.
- Each plot will have a multi-tonal brick palette which responds to typology, setting and location within the masterplan. Monotonous buildings will not be permitted within the scheme.

The first phase of development, Plot A, drew most attention, with its challenging location needing to respond to a palette within the existing retained buildings, as well as a time-limited context of the buildings to be demolished within the masterplan and in the adjoining Douglas Bader Estate.

- The original palette proposed for Plot A was felt by consultees to be too dark for its immediate context, and too similar to the existing Estate buildings.
- The brick palette was lightened significantly during the evolution of the proposals.



Figure 26: Illustration of Plot A from May 2019 (left) to July 2019 (right): Changing building palette in response to consultation.

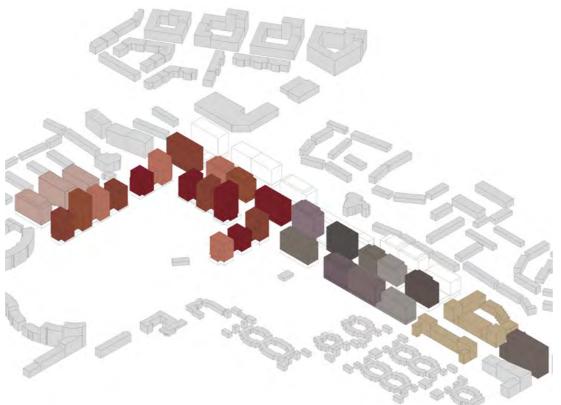


Figure 27: Illustrative visualisation showing how colour variation should be incorporated into the Masterplan.





Figure 28: The existing Grahame Park estate - uniform colour palette.